PROPOSED HERITAGE LISTING

OF THE

BELLEVUE HOTEL, 159 HARGRAVE STREET, PADDINGTON, NSW

HERITAGE PEER REVIEW



Prepared by:

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Prepared for:

The Bellevue Hotel

September 2019

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1.0 INTRODUCTION

1.1 THE BRIEF

The following report has been prepared to provide a peer review of the proposed heritage listing of the Bellevue Hotel at 159 Hargrave Street, Paddington, NSW. The report has been prepared on behalf of the Bellevue Hotel, the owner of the property.

1.2 BACKGROUND

Woollahra Council has indicated that it is proposing to list the hotel as a heritage item in Schedule 5 Part 1 of the Woollahra Local Environmental Plan 2014. The Council has carried out a heritage assessment of the Hotel as part of a wider study of eleven hotels in the Paddington area. Council has prepared a heritage inventory sheet for the Hotel based on that study.

1.3 THE STUDY AREA

The study area is Lot 11 in DP 1124608 in the Municipality of Woollahra, Parish of Alexandria and County of Cumberland (Figure 1.1).



Figure 1.1 The Study Area shaded

Source: Six Maps

1.4 LIMITATIONS AND TERMS

The report only addresses the European significance of the place. The terms fabric, conservation, maintenance, preservation, restoration, reconstruction, adaptation, compatible use and cultural significance used in this report are as defined in the Australia ICOMOS Burra Charter.

No further historical research was carried out for this report.

1.5 METHODOLOGY

This report was prepared in accordance with the NSW Heritage Manual "Statements of Heritage Impact", "Assessing Heritage Significance Guidelines" and the Woollahra Council guidelines for the preparation of heritage impact statements. The philosophy adopted is that guided by the Australia ICOMOS Burra Charter 2013.

1.6 AUTHORS AND ACKNOWLEDGMENTS

This report, including all diagrams and photographs, was prepared by John Oultram of John Oultram Heritage & Design, unless otherwise noted. John Oultram Heritage & Design was established in 1998 and is on the NSW Heritage Office list of heritage consultants.

2.0 HISTORICAL SUMMARY

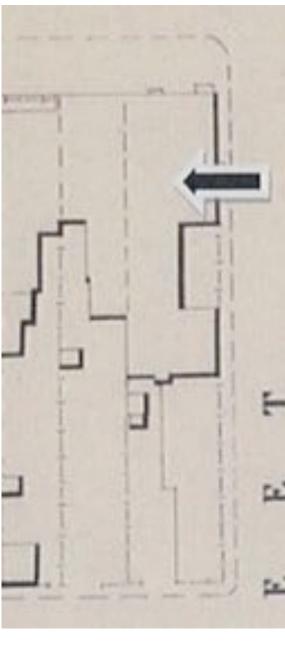
The following summary is taken form the Woollahra Heritage Inventory sheet for the property.

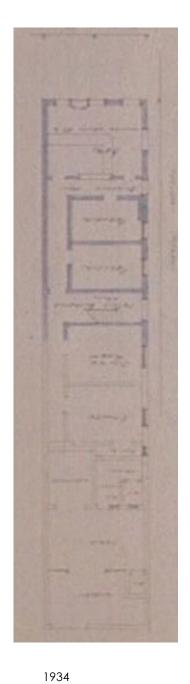
2.1 SUMMARY

Originally part of the Underwood Estate, the Bellevue Hotel was erected about 1878 for James Quigley. The Hotel was called the Elphin Hotel.

DATE	DEVELOPMENT
1883	Quigley left the hotel and transferred the lease to Robert White
	Quigley was killed in an omnibus accident the and Hotel was transferred to his wife, Bridget
1893	Bridget Quigley died
1895	Hotel was transferred to her son John Quigley
1896	Hotel acquired by brewer Tooth and Co. but continue to be run by John Quigley
1911	John Quigley died and the hotel was then operated by his wife Phoebe
1931	Phoebe Quigley retired
	Licence transferred to Morris Wolff Miller
1932	Licence transferred to Henry Thomas Firken
1934	Hotel altered to the design of Tooth and Co.'s architects
	Hotel renamed the Bellevue Hotel
1955/1961	Hotel expanded into the adjoining property at 157 Hargrave Street that was altered to suit
1969	Alterations carried out by Tooth and Co.
1972	Replacement of timber floors with concrete

The Inventory sheet contains a comprehensive history of the place that allows for an assessment of historical significance to be made. The sheet also contains a summary of modifications that have occurred.

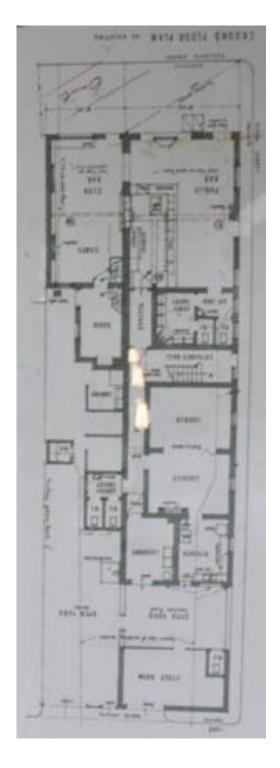




1886

Comparative plans of the Hotel

Source: Woollahra Heritage Inventory Sheet pp. 14 & 15





1968 2019

Figure 2.2 Comparative ground floor plans of the Hotel. Only minor sections of the earlier walls remain extant

Source: Client



Figure 2.3 The Bellevue Hotel in 1936. Note the arched panes to the upper floor windows and the detail to the ground floor. The photograph predates the expansion into the terrace house to the right

Source: Woollahra Heritage Inventory Sheet p. 16



Figure 2.4 The Bellevue Hotel 2019. Note the reconfigured door openings and windows to the ground floor

Source: JOHD

3.0 PHYSICAL DESCRIPTION

An inspection of the property was carried out by John Oultram in September 2019 to ascertain its layout, condition and intactness from original construction.

The Inventory Sheet contains a detailed description of the Hotel and, while noting the interior has been altered, does not include overlays showing the current plans over the earlier plans (see above).

3.1 EXTERNALLY

The Bellevue Hotel is a two storey, late Victorian Hotel in the Victorian Free Classical Italianate style. The Hotel is in rendered masonry with richly decorated façades to the original section at the first floor. The front section of the Hotel has parapets to the front and sides with ornate pediments and expressed pilasters with gabled and skillion metal roofs beyond. There is a suspended metal awning to the front with a perforated soffit with clear roofing above.

The northern section of the Hotel is to a plainer detail (being a later alteration of the terrace house previously on this site) and there are single and two storey additions to the rear also to a plainer detail.

The ground floor has tiling to dado height (M) with a series of early and later openings with timber framed windows and doors (largely L or M). The upper floor is more intact though windows have generally been replaced including the arched headed window panes to the front (see Figures 2.3 & 2,4).

3.2 INTERNALLY

Internally the hotel is largely open plan with cellular rooms to the south at the ground and first floors with some original walls. There is an open terrace at the first floor (M).

Floors are in polished timber, tile and carpet (M). Walls are in plastered masonry (O) with painted panelling to dado height and picture rails to the main bars and lounges (M). There is full height, polished timber panelling to the central lounge at the first floor (M). There are plasterboard walls to the later alterations (M) and an exposed brick wall at the stair (O – plaster removed). Ceilings are in plasterboard (M) some with battens (M) and decorated, plaster cornices (M). There is a pressed metal ceiling to the front lounge area at the first (L).

There is a painted timber stair to the front bar with an open string, carved timber newel posts and square balusters (M). There is a painted timber fireplace to the first floor lounge (O or L) with an arched, cast iron insert (O). The bar fittings are modern and there is a modern kitchen area to the first floor. The lavatories are to a modern detail. There is a gaming lounge to the rear at the ground floor to a modern detail.

O ORIGINAL L LATER M MODERN

Figures 3.1 - 3.12



Figure 3.1 Bellevue Hotel, Paddington
Front and side elevation



Figure 3.2 Bellevue Hotel, Paddington
Side elevation



Figure 3.3 Bellevue Hotel, Paddington
Rear elevation



Figure 3.4 Bellevue Hotel, Paddington
Rear elevation



Figure 3.5 Bellevue Hotel, Paddington

Ground floor front bar



Figure 3.6 Bellevue Hotel, Paddington

Ground floor front bar and stair



Figure 3.7 Bellevue Hotel, Paddington

Ground floor central lounge and bar



Figure 3.8 Bellevue Hotel, Paddington

Ground floor rear lounge



Figure 3.9 Bellevue Hotel, Paddington

First floor lounge with pressed metal ceiling



Figure 3.10 Bellevue Hotel, Paddington

First floor fireplace



Figure 3.11 Bellevue Hotel, Paddington

First floor central/lounge dining area



Figure 3.12 Bellevue Hotel, Paddington
First floor terrace

4.0 HERITAGE LISTINGS & CONTROLS

4.1 NATIONAL TRUST

The property is not classified on the Register of the National Trust of Australia (NSW) but is within the Trust's Paddington Urban Conservation Area. The classification has no statutory implications for development at the site.

4.2 HERITAGE DIVISION OF THE NSW DEPARTMENT OF PREMIER AND CABINET

4.2.1 State Heritage Register

Under the Heritage Act 1977 (as amended), the NSW Heritage Council, administered by the Heritage Division of the NSW Department of Premier and Cabinet, maintains the State Heritage Register (SHR), a register of items and places that are considered to have heritage significance at a state level. The subject property is not listed on the Register.

4.2.2 State Heritage Inventory

The Heritage Division also compiles the State Heritage Inventory, a collated database of all places listed on statutory heritage lists, including Local Environmental Plans. The subject property is not listed on the Inventory.

4.3 LOCAL AUTHORITY

The local authority for the area is Woollahra Municipal Council. The property is not listed as a heritage item in Schedule 5 Part 1 of the Woollahra Local Environmental Plan 2014 (LEP) but is within the Paddington Heritage Conservation Area.

Development would be the subject of the heritage provisions of the LEP relating to development in a conservation area.

Council may also take into consideration the heritage provisions of the Woollahra Development Control Plan 2015 that contains detailed objectives and controls for development in the conservation area.

5.0 ASSESSMENT OF SIGNIFICANCE

The Inventory sheet contains an assessment and statement of significance using the guidelines in the NSW Heritage Manual regarding the assessment of heritage significance. The Manual is a well-regarded methodology for the assessment of cultural significance and is appropriate for application to the subject property.

5.1 HISTORIC SIGNIFICANCE

5.1.1 Historical Development

Criterion (a)	An item is important in the course, or pattern, of NSW's cultural or natural
	history (or the cultural or natural history of the local area)

Historical significance SHR criteria (a) The Bellevue Hotel formerly the Elphin Hotel, is of historic significance as one of the early hotels of Paddington, whose site has continuously been used as a hotel since its construction in 1878, thus 140 years. It is one of the small number of late Victorian era hotels to remain in Paddington, and to remain in the community context in which it emerged and has survived. The Bellevue is a surviving example of the type of commercial development that was incorporated into the building of terrace rows during Paddington's suburban development in the 1870s.

We would concur with this assessment.

Local Significance.

5.1.2 Historical Associations

Criterion (b)	An item has strong or special associations with the life or works of a
	person, or group of persons, of importance in NSW's cultural or natural
	history (or the cultural or natural history of the local area)

Historical association significance SHR Criteria (b) The Bellevue Hotel is historically associated with individuals – effectively a train of individuals – in the recorded succession of owners and managers of the Hotel, who are representative of the small builders and business people who consolidated the society and built environment of Paddington (and Sydney) in the late 19th and early 20th Centuries. None may be particularly prominent, but they contributed importantly to the local commercial and cultural life of their time.

The Bellevue Hotel was associated with the Quigley family of publicans who ran the hotel over a period of 57 years in the late nineteenth and early twentieth century, representing a family run hotel business now largely lost from Sydney hotels. Between 1934 and 1978 the hotel was owned and operated by the Sydney brewing

Between 1934 and 1978 the hotel was owned and operated by the Sydney brewing company, Tooth & Co, who had first leased the building in 1904. Tooth & Co were owners of 22 hotels in Paddington during this same period and hundreds more across Sydney and NSW, making them one of the largest hotelier companies in NSW history.

We consider that the associations would be common to many hotels in Sydney and, as noted, none may be particularly prominent. I would qualify this to say none are prominent.

Does not meet the criterion.

5.2 AESTHETIC SIGNIFICANCE

Criterion (c)	An item is important in demonstrating aesthetic characteristics and/or a high degree of creative or technical achievement in NSW (or the local area)
	arca

Aesthetic significance SHR criteria (c) The Bellevue Hotel has aesthetic significance as an example of the Victorian period, "Free Classical Revival", Italianate style of architecture which is a signature of its development period within Paddington and the emerging, larger city of Sydney at that time. Conceived and built to be a modestly scaled landmark hotel building in its locality, it is an example of a relatively small hotel (or commercial) building invested with street presence and character through its almost ebullient architectural dress. Not much larger than the corner shops amongst its neighbours, it is in scalar balance with its neighbourhood, enhancing the complex array of streetscapes in which it features.

It is not clear of an architect was involved in the design though the well-detailed elevations would suggest a designer of some skill.

The hotel has some landmark qualities and could be seen as a creative and achievement.

The interiors of the hotel have been comprehensively altered (and this is documented in the listing sheet) including the replacement of the timber floors and the posted verandah with an awning. The ground floor facade has been considerable altered. The Hotel was extended into the adjoining terrace house in the 1950s and the former yard areas have been infilled. The original layout of the Hotel is not known and is no longer readable from any of the early and later changes. The Hotel contains little original fabric apart from the fireplace to the first floor and some of the external windows.

Local Significance. – Overall form of original Hotel and first floor façade only.

5.3 SOCIAL SIGNIFICANCE

Criterion (d)	The item has strong or special association with a particular community of cultural group in NSW (or the local area) for social or spiritual reasons
Social significance SHR criteria (d)	Hotels are an important part of the social fabric of Sydney's older suburbs as they are a popular meeting place, and celebrated destinations for locals, tourists and visitors. The Bellevue Hotel has a demonstrated social significance arising from the long tradition of hotel trade on this site and its importance in the current day local community, in particular the International Rugby football community, for whom it is a focal point on major occasions within the calendar of events for that sport. Paddington has a history of community activism and this has inevitably been facilitated by the local traditions of meeting and socialising in the network of local corner hotels in the suburb, of which the Bellevue is one.

Though Hotels are often favourite watering holes recent patronage is less loyal and the Hotel relies partly on part on passing or intermittent trade (sporting events at Moore Park), as it probably did originally.

The demographics of the area have waxed and waned and it is interesting to note that the hotel struggled at times from lack of patronage likely due to its size and the brewer's reluctance to upgrade. The association with the International Rugby community is drawing a long bow as this would apply to any hotel close to Moore Park. The Hotel is well known but is unlikely to have any special associations with any particular group.

Does not meet the criterion.

5.4 TECHNICAL/SCIENTIFIC SIGNIFICANCE

Criterion (e)	An item has the potential to yield information that will contribute to an understanding of NSW's cultural or natural history (or the cultural or
	natural history of the local area)
	Andrew At titles and and the second
Technical/Resear ch significance SHR criteria (e)	Together with its documentary records, the <i>Bellevue Hotel</i> is an important repository of evidence about its development and of he development of the buildings of its role and type within the suburb of Paddington, and Sydney as a larger entity. The building explains by illustration the formative forces behind the endurance of Paddington and its pubs. The <i>Bellevue</i> also demonstrates architectural response to the changing licensing laws and commercial needs and requirements of Sydney hotels in the twentieth century.

There were no previous buildings on the site and the place has no archaeological potential. The hotel is of no technical significance.

As noted, evidence for its development is held in archive records (that is well understood) rather than the current built form (apart from the original sections of the elevations). The building demonstrates the development of Paddington in no greater manner than the extensive terraces and the reference to the endurance of Paddington is a little vague. The changes resulting from licensing laws can be seen in almost every Hotel in Sydney.

Does not meet the criterion.

5.5 RARITY

Criterion (f)	An item possesses uncommon, rare or endangered aspects of NSW's cultural or natural history (or the cultural or natural history of the local area)
Rarity SHR criteria (f)	As one of the small and decreasing number of historically significant hotels still trading commercially in the distinctive and historic urban "village" of Paddington, and still a vibrant element of its urban fabric and local streetscapes, the <i>Bellevue Hotel</i> is now uncommon, rare and endangered. Market challenges and an increasingly valuable site, attractive for conversion to housing use, make the Hotel part of an endangered and threatened group in Paddington, also evident in other inner city suburbs.

Hotels are not uncommon the area and far more prevalent than in many suburbs. Though one was recently mooted for residential development, they are not particularly under threat.

Does not meet the criterion.

REPRESENTATIVENESS

5.6

	-	
Criterion (g)	An item is important in demonstrating the p	orincipal
	characteristics of a class of NSW's	
	Cultural or natural places; or	
	Cultural or natural environments	
	(or a class of the local area's:	
	Cultural or natural places; or	
	Cultural or natural environments)	

Representative- ness SHR criteria (g)	The <i>Bellevue Hotel</i> is representative of its type as a late 19th Century, small corner hotel building. Small corner hotel buildings from the formative period of the suburb are a key character element of the Paddington Heritage Conservation Area. ¹⁹
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We would concur with this assessment.

Local Significance.

5.7 INTEGRITY

Integrity	The exterior upper level façade of the Bellevue is substantially intact. The ground floor openings, joinery and external tiles c1920 have been serially and variously altered, most recently with reference to the building's period character and charm. The hotel has been significantly altered internally on the ground floor through being integrated with the
	adjoining terrace house, and through successive alteration phases reflecting the changing demands of the hotel industry, and changes in the community it serves. Some important original structural elements remain.

The Hotel has seen numerous alterations even from its earliest years and the later and modern alterations were very extensive. The hotel was expanded into the adjoining terrace house in 1955. Doors, windows and tiling have been replaced to the ground floor elevations and the awning is a later alteration. There is barely skerrick of original fabric internally apart from one fireplace to the upper floor and some sections of internal walls. As noted in the Inventory sheet, the timber floors were replaced with concrete in 1972. It is unclear what are the important structural elements apart from remnant sections of walls.

5.8 STATEMENT OF SIGNIFICANCE

The Inventory sheet also contains a statement of significance:

Statement of significance The Bellevue Hotel is of cultural heritage significance to Paddington and the Woollahra LGA as an early and successful example of Paddington's suburban hotels, having been continuously operational since its construction in 1878. It is a surviving example of the type of local landmark, comer commercial development that was incorporated into the building of terrace rows during Paddington's boom era of suburban development. It is of social significance as a reference point for community identity, having server.

It is of social significance as a reference point for community identity, having served the community of the suburb through demographic changes leading to its reemergence as a popular, desirable and fashionable area. The Hotel's long association with Tooth and Co - until its relatively recent sale - is well documented archivally in local, state and national repositories, which also record the building's history of change in response to community changes.

The Bellevue Hotel is of aesthetic significance as an example of an evolved Late Victorian period hotel with its principal exteriors still reflecting their original design, in a distinctive Classic Revival style. The expansion through take-over of an adjoining house, a common theme with Paddington's hotels, is legible in its main façade together with the works made to integrate the two buildings, The Hotel's interiors have been serially and comprehensively modified and updated, evolving over time as tastes and commercial imperatives changed,

As one of the small and decreasing number of historically significant hotels still trading commercially in the distinctive and historic urban "village" of Paddington, the Bellevue Hotel is now uncommon, though still a vibrant element of the area's urban fabric and local streetscapes. It is arguably representative as well as rare, being one of the locally important, aesthetic/physical and social landmark comer hotel buildings which are a key element of the character of the Paddington Heritage

We would partly concur with this assessment apart from:

..a successful example of suburban Paddington's suburban hotel

It is clear form the historical research that the hotel struggled at times for patronage and its longevity would be matched by many of the hotels in the area.

Its social significance is of a type that could apply to any hotel as is its long association with Tooth and Co.

Only the upper floor elevation signals its distinctive, classic style.

The Hotel could not be said to be uncommon or rare as there are number of Hotels close to the subject site including the Lord Dudley Hotel, the Four in Hand, the Grand National, the Royal Hotel, the Imperial Hotel, The Paddington, the Light Brigade Hotel, the Hotel Centennial and the Woollahra Hotel that are all thriving. The group of Hotels could not be said to be an unusual.

5.9 MANAGEMENT GUIDELINES

The Inventory Sheet contains Management Guidelines that are noted below with comments.

all future change and development of the Bellevue Hotel The property is in a conservation area and this may be required by Council for any development applications for change The Bellevue Hill and its interiors should be listed as a heritage item in the Woollahra LEP (2014): the listing of the interiors would be the subject to clarification of their significance through the preparation of further detailed assessment in the Conservation Management Documents to be prepared Section C1.3.9 of the Woollahra DCP 2015 already contains controls for the development of pubs for both internal and external changes and the listing of the Hotel as a heritage item will not amplify or attract additional controls as this Section of the DCP does not distinguish between heritage items, contributory items or other types. The controls for Paddington apply to buildings from all periods The current interiors contain little original fabric and the original layout has been altered to the point where it is no longer readable The Management guidelines should be amended to reflect this and provide recommendations as to the treatment of the interiors Further investigation be undertaken to determine if the group of remaining Hotels in Paddington, including the Bellevue Hotel, should be listed as a group item in the Woollahra LEP and on the State heritage Register The group of Hotels is not to a consistent design and was not constructed as a group and we can see no reason why the group listing should apply. Listing as a group would add nothing to the statutory provisions applying and the group controls in the DCP Section C1.3.4 apply to consistent rows of terrace houses where they are connected and where alterations to one may affect the sense of that grouping. This would not apply to the Hotels that are not in close proximity The continued use of the building as a hotel should be supported by Local and State Governments, consistent with its long history of hotel trading and exercise proper and the group consistent of suitable perio	I -	
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7	Existing alterations and additions, which may be considered to be detrimental to identified heritage significance of the Hotel should be evaluated for removal allowing reconstruction to original or early detail or a
	ore sympathetic treatment
	Considering the level of change that has occurred internally we can see little purpose in this as restoration and/or reconstruction to a known, previous state would be a heroic task and partly based on conjecture as there are no original plans available. It would serve little purpose apart from say to the external elevations where some documentary evidence exists
8A	All reconstruction and repair work to the significant fabric of the building should be accrued out using traditional materials and techniques and in accordance with best contemporary conservation practice
	Considering the extent of change this is likely to apply only to some of the internal walls and the street facades
8B	For example, there should be no further enlargement or filling in of window or external door openings and no alterations or additions to the building should break through the current roof line or rise above the parapets – so as not to affect its external integrity, scale and character, and relationship with streetscapes of which is its an important, contributory element
	This may preclude additions to the single storey sections at the rear
8C	Externally mounted plant and equipment should also be carefully considered to avoid detrimental impacts
	The current plant is a necessary evil as there are few other options apart from roof mounting and hotels rely heavily on high quality food service for income

6.0 SUMMARY AND RECOMMENDATIONS

6.1 HERITAGE LISTING

Overall, we consider that the:

- Inventory sheet provides a through investigation of the heritage qualities of the Hotel though does not adequately reflect the level of change that has occurred to the original hotel and the current state of the interiors (see Figures 2.1 and 2.2)
- Property would meet two of the Heritage Manual criteria for identification as a heritage item of local significance (Criteria (a) and (g)) and partly meet the Criterion (c) - original elevations only
- Hotel is adequately protected by the heritage provisions in the Woollahra LEP 2014 and the Woollahra DCP 2015
- Hotel is not significant at a state level

J. aman.

 Listing of the Paddington hotels as a group in the WLEP schedule is not well founded and would serve little purpose

6.2 RECOMMENDATIONS

Should the proposal for listing proceed we would recommend that:

- Analysis of the interiors be carried out to identify significant spaces and fabric and this be the subject of agreement with Woollahra Council
- The Management Guidelines in the Inventory Sheet be the subject of further discussion with Council and an agreed set of recommendations be included in the Inventory Sheet for the Hotel

JOHN OULTRAM

 From:
 George Penklis

 To:
 Records

 Cc:
 Chris Bluett

Subject: Proposed Heritage Listing of the Grand National Hotel

Date: Friday, 30 August 2019 2:18:37 PM

Attachments: grand national - heritage listing response 2.pdf

ME Letter - Grand National Hotel 29.8.19.PDF

Grand National Hotel - 33 Elizabeth Street Paddington - Archival Recordi....pdf

Dear Mr Bluett,

Council Reference SC4251 Submissions (19/103421)

Proposed Heritage Listing of the Grand National Hotel

I am in receipt of your letter of 4 July 2019. The Grand National Hotel is owned by 7th Wave Pty Limited and I am a director of the company.

I have reviewed your letter and the Heritage Inventory Sheet prepared by Robert A Moore Pty Ltd. I make the following key comments:

- I support that the façade of the hotel should be considered for Heritage Listing as it is part of the Paddington Heritage Conservation Area.
- I respectively do not agree with Robert Moore's findings on the interior of the hotel. I have asked Mr Zoltan Kovacs the Heritage Consultant working on the current DA's for the property to comment on the interiors and Mr Moore's findings. Mr Kovacs comments are attached in his letter of 20 August 2019.

Mr Kovacs finds Mr Roberts findings on the first and the second floor "far from reality. Both floors exhibit extensive changes and loss of original fabric. I find that there is not a single room on either the first or the second floor, which presents fabric in an original manner."

Council has copies of all of Mr Kovacs Reports during the DA process. I am more than happy to provide the reports again. Mr Kovacs Archival Recording is attached.

- The Grand National Hotel is a small local hotel. It did not trade in concert with other hotels and therefore should not be ringed together with other hotels. To do so would not reflect the true position of the history of the hotel.
- I respectively do not support the "continued use" concept. The Hotel is not profitable in its current form and needs to adapt. Parking is limited in the area, the hotel does not have poker machines, consumption of alcohol is down in general as people are not supporting pubs and Council creates too many alternatives by allowing the opening of restaurants and wine bars in close proximate ie Barbetta 50 meters away. Restricting the use of the building would restrict the viability of the building. Such a decision would be unprecedented and directly contravene an owner's right to specific use of their asset and to trade. Please refer the attached Minter Ellison Letter of 29 August 2019.

Thank you for the opportunity to comment. Should you require any further information please don't hesitate to contact me.

George Penklis

20/08/2019

To: General Manager

Woollahra Council 536 New South Head Road Double Bay NSW 2028

Attention:

Mr Chris Bluett

Manager, Strategic Planning

M E

Y CHEW & Z KOVACS ABN 71 713 881 564

Nominated Architect No. 4826

Starling Street

yfield NSW 2040

Dear Chris,

RE: Proposed Heritage Listing of the Grand National Hotel

I am writing to you in response to the proposed heritage listing of the hotel on behalf of the owner - 7th Wave Paddington Pty Ltd.

I am a registered architect with over thirty years experience in heritage conservation. I was Heritage Officer at Woollahra Council for seven years and I am also familiar with the site having prepared two heritage impact assessment reports and archival recording of the building in its present state.

My comments relate to some points of the Draft Inventory Sheet, as follows:

On page 3, the inventory sheet states: "Apart from changes in bathrooms (refits), the southern stair being extended up to the upper floor, and the introduced access to the former terrace house rooms, the <u>first and second floors are remarkably unchanged and retain many original details and finishes."</u> [my emphasis]

That is far from the reality: Both floors exhibit extensive changes and loss of original fabric. Key elements, such as doors, architraves, wall vents, skirtings and some fireplaces are missing.

I have reviewed the archival recordings as part this submission to refresh my recollection and I find that there is **not a single room** on either the first or the second floors, which presents fabric in an intact manner.

About 60-70% of internal detail elements are lost and the majority of the remaining internal finishes are degraded to the point where their replacement is required. There is not a single bedroom, which is intact. Apart from the fact that neither of the existing stairs meet minimum BCA standards, it needs to be pointed out that both staircases are badly degraded: there are many missing balusters; newel posts, treads and risers show extensive white ant damage and severe general wear and tear.

In order to illustrate my reasons for objection to the definition of the interior as being 'intact', I attached a copy of the Archival Recording for reference.

While in general I support the listing of the hotel, I am of the opinion that the degraded state of the interiors should be acknowledged in the future inventory sheet and their lack of cultural value should be reflected in the 'Recommended Management' section of a final, endorsed Inventory Sheet.



- The Grand National Hotel is a small, local hotel with purely local significance, where recognition of its 'Local' significance is appropriate. There is no historical evidence or tradition that the Grand National operated in concert with other hotels; it was always independently operated under licence to Tooth & Co., and I am strongly opposed to the idea of a group listing, especially placing the Grand National Hotel on the State Heritage Register, because it is in conflict with the cultural history of the place.
- I am not sure what is meant by "The continued use of the building as a hotel should be supported by Local and State Governments...." (page 11) in the Recommendation section. These are fine words, but unenforceable in all probability. Is Woollahra Council prepared to provide a subsidy or other forms of financial incentives?
- Further to the historic use issue, I am strongly opposed to any suggestion or hint, that the use should be included in any heritage listing, because it is unprecedented. Heritage listing relates to physical fabric, and while the *Burra Charter* recognises culturally significant use under Article 7 and Article 23, incorporating use into a heritage listing places an unreasonable burden on the property owner. Culturally significant associations and meanings can be retained through appropriate adaptive use (also recognised by the *Burra Charter* under Article 21) which should not be curtailed.

Regards

ZOLTAN KOVACS B. Arch (Hons)

Architect

MinterEllison

29 August 2019

Chris Bluett Manager - Strategic Planning Woollahra Municipal Council PO Box 61 Double Bay NSW 1360

Dear Mr Bluett

Proposed heritage listing of the Grand National Hotel in Schedule 5 (Environmental Heritage) of the Woollahra Local Environmental Plan

We refer to your letter in relation to the proposed heritage listing of the Grand National Hotel (**Hotel**) dated 4 July 2019 (**Letter**), including the draft heritage inventory prepared by Robert Moore.

We act for the owner of the Hotel, 7th Wave Paddington Pty Ltd (**7th Wave**) and are instructed to provide this letter and the attached submission from heritage architect Mr Zoltan Kovacs in response to the Letter. Our client does not dispute the significance of the exterior of the Hotel; rather, our client accepts and embraces the consideration of the heritage listing of the façade. However, our client does not support the heritage listing of the internal details and/or the use of the Hotel as a pub.

The Letter and heritage inventory propose a number of recommendations in relation to the Hotel which have raised serious concerns to 7th Wave. In addition to the material provided by Mr Kovacs, we respectfully request that you consider the following in your assessment of the listing of the Hotel as an individual item of local heritage significance:

- 1. Over the last two years, the Hotel has experienced a decline in patronage, in part as a result of wine bars and restaurants opening nearby. Other pubs have been forced to close as a result of the decline in patronage. In July 2019, Paddington's Captain Cook Hotel, a hotel which was listed on the State Heritage Register (including interiors), entered into voluntary administration due to undercapitalisation of that hotel. The agenda before Council on 21 May 2018, where the Paddington Pub Project (the **Project**) was approved, states that 'pubs owe their survival to their ability to offer the latest in comfort, services and amenities, consistent with the demands of their customers.' A pub cannot provide such customer service, if that pub no longer has customers. The listing of the <u>use</u> of the Hotel as a pub places an unjustified restriction on the potential uses of the building.
- 2. A key objective of the Project, which spawned this assessment of the Hotel, included 'to conserve the diversity of pubs and their significant internal and external details associated with all periods of construction'. Mr Kovacs confirms that the Hotel's façade and external structure is the part of the Hotel which is of heritage significance. Successful preservation of the external facade stems from the effective use of the site generally. This has been seen with, for example, the success of the adaptive reuse of the Old Dunbar Hotel on Renny Street in Paddington, which preserves its facade whilst utilising its internal space for commercial purposes. Accordingly, the proposal to include the use of the Hotel as a pub in the listing of the Hotel may ultimately be detrimental to the preservation of the facade. As highlighted above, pubs such as the Hotel are becoming less financially viable and a restriction on the potential use through this listing makes the upkeep of the facade less worthwhile.
- 3. As Mr Kovacs provides in his attached submission, there is no historical evidence that the Hotel "operated in concert with other hotels; it was always independently operated...". It follows that it falls outside the group of eleven hotels to which the study applies. The fact that the Hotel has historically been a pub is not, of itself, a good enough reason to list the interiors and use as items of local heritage significance.

In our submission, encouraging the adaptive reuse of the Hotel is the crucial part in preserving the part of the Hotel with heritage significance – the facade. To include the "continued use of the building as a hotel" and the interiors as part of the heritage inventory which supports the listing on the LEP is, in our opinion, undesirable for the prospect of retaining the facade in good condition. Adaptive reuses should be supported, and impediments to those adaptive reuses should be avoided. As per Mr Kovacs submission, these should not be included should the listing go ahead.

For all of the above reasons, there appears to be no reasonable legal or merit basis for Council listing the use of the Hotel as an item of local heritage significance.

We request that, should Council intend to proceed with listing the Hotel as an item of local heritage significance on the LEP, our client be consulted further before any decision is made.

We would be happy to discuss further.

Yours faithfully MinterEllison

Luke Walker

Partner

Contact: Luke Walker T:

Partner: Luke Walker T: OUR REF: 1153721

Archival Recording prior to works at The Grand National Hotel

DA CONSENT D/216/2016 & D/295/2018 | 33 ELIZABETH STREET | PADDINGTON



Prepared by Zoltan Kovacs Architect

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Introduction

1.1 BACKGROUND

The owners of the Grand National Hotel located at 33 Elizabeth Street, Paddington have engaged the author to prepare an archival recording consistent with heritage conservation guidelines for the subject site, which has development consent (DA 216/2016) for internal demolition and alterations at first and second floor level; and a separate consent for works in the ground floor bar area (DA 295/2018). As the two projects overlap, it is reasonable to combine the archival recording into a single document applicable to satisfy conditions for both consents.

1.2 METHODOLOGY

The methodology and terminology used in the preparation of this report has been drawn from the Australian ICOMOS Burra Charter and the NSW Heritage Manual 2001 Update.

The preparation of this archival recording has taken advantage of recent technological advances which the NSW Heritage Office has not yet incorporated into its manual. The advances in digital recording offer a superior and more permanent result than black-&-white photography and consequently I have adopted this course. The documents are printed on acid-free archival paper.

1.3 AUTHORSHIP

This report has been prepared by Zoltan Kovacs, Architect & Heritage Consultant with all the photographs taken by the author. The author is a conservation architect with over thirty years experience in heritage conservation and he was Woollahra Council's heritage officer for six years.

1.4 SOURCES

Documentary sources utilized in this recording are based on the heritage report, which was prepared by the author as part of the development application.

1.5 SITE IDENTIFICATION

The subject site is located in Paddington on the east side of Elizabeth Street on the Underwood Street corner. Its address listed as 33 Elizabeth Street, Paddington (it is also known as 161 Underwood Street) and registered as Lot 1 DP 902766.

2.1 HISTORICAL CONTEXT

The land from Petersham to South Head which encompassed Paddington was traditionally the land of the Cadigal people. The local Aboriginal population, unable to withstand the effects of the development of the district brought about by European settlement, disappeared from the area by the mid 19th century. Paddington took its name from James Underwood's 1839 subdivision of his estate on the Old South Head Road (later Oxford Street) which he called the *Paddington Estate*.

European settlement began in Paddington during the 1820s with the construction of Robert Cooper's Juniper Hall and James Underwood's Glenmore Distillery and residence. This was followed in the 1830s by the dividing up of the suburb into a series of estates granted to the so-called Rushcutter Valley Gentry, who built large houses on their land. Pockets of development along the main thoroughfare, Old South Head Road, took place over the years, but it was not until the mid 1870s when the large estates began to be subdivided that residential and commercial development in the suburb accelerated.

By the turn of the 19th to 20th centuries rows of Victorian style terrace house development arising from the subdivision of the estates, had transformed the appearance and character of Paddington.

2.1.1 The Underwood Estate¹

James Underwood, Robert Cooper and Francis Forbes, received a grant of 100 acres in Paddington in 1823. The three built a distillery on the site but the partnership did not survive long. Underwood bought out Forbes in 1824 and after some disagreement with Cooper the partnership with him was dissolved.

In 1839 James Underwood subdivided part of his estate, which he then offered for sale as the Paddington Estate. The subdivision ran from Juniper Hall along Oxford Street as far as Jersey Road and across to Paddington Street. Four streets, Underwood, Paddington, Elizabeth (so named after Elizabeth Underwood, James Underwood's wife) and William, were formed for the subdivision and 80 allotments were offered for sale.

James Underwood died in 1844 leaving a complicated will which resulted in years of legal battles before the estate was subdivided and the next subdivision and sale of Underwood's estate did not take place until 1875. The subject site was created out of three of the twelve allotments purchased by Samuel Holmes in 1876 on the east side of Elizabeth Street between Underwood and Caledonia Streets.

¹ For a detailed discussion of James Underwood's estate see The Underwoods: lock, stock and barrel, by Liz Underwood, 1989, pp.80-104

Figure 1 | Subdivision plan of the Underwood Estate, 1875

National Library of Australia Map Folder 129 LFSP 2041

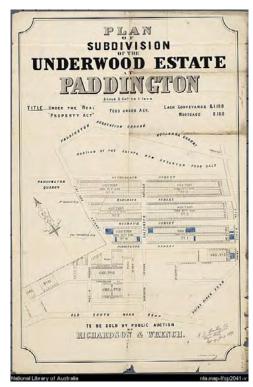
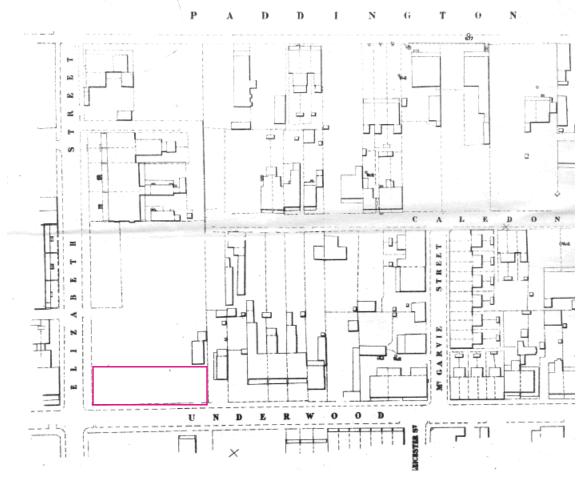


Figure 2 Metropolitan Detail Series Map of Paddington Sheet 15, dated 1886; the site is marked in red (Source: WLHC MC2 No. 173)



2.1.2 The Paddington Conservation Area

Paddington was first officially recognised as a suburb of unique heritage significance in 1974 when the entire suburb was classified as an urban conservation area by the National Trust of Australia (NSW). It was the first suburb to be recognised in this way by the Trust. Paddington was then placed on the Register of the National Estate and the suburb has become known as the Paddington Conservation Area.

2.1.3 Conservation studies

The 1996 Paddington Conservation Study lists the property as built between 1850 and 1890 with architectural style 'Late Victorian'. It is included in 'Character area no. 6' of the Streetscape Assessment. The 1982 Paddington National Trust survey dated the building to between the years 1860-1900.

2.2 OUTLINE HISTORY OF THE PLACE

The Paddington Council Assessment Books and the Building Card Indexes held by the Woollahra Local History Collection are currently unavailable, as their contents are being digitised prior to the relocation of the collection in June 2016. Nevertheless, consulting the previous research, the Detail Series Maps and the Sands Directory provides an firm outline to the history of the site, adequate for a valid assessment.

The Metropolitan Detail Series Maps of Paddington Sheet 15, the first edition dating to 1886, confirms that the site was vacant in 1886. Past research of the Assessment Books reveals that the nine terraces owned by Samuel Holmes were constructed between 1888 and 1890. The Assessment Books also reveal that he owned vacant land next to the terrace houses. In 1890 the Assessment Books record a shop in the site of No. 33-35 with a Mrs Coleman, a grocer, listed as occupant.

In 1891 the ownership of the site changed and the lots forming the hotel were purchased by J. F. Gunsler. In the same year the Assessment Books first record the place as a hotel. The 1892 edition of the Sands Directory also lists the hotel on the site, now bearing the name Grand National Hotel with S. Whelan as the first publican. J. F. Gunsler was also recorded as living at the hotel in the same year; he gradually acquired Samuel Holmes' terraces as well. In the following year he transferred ownership of the hotel and terraces to Stephen Whelan, who sold off most of the terraces retaining only the hotel and two adjoining terraces at No.s 37 and 39. In 1901 the hotel and these terraces were transferred to his wife, Mrs. Johanna Whelan. The hotel was acquired by Resch's Ltd in 1925. From 1929 the hotel was in the possession of Tooth & Co as part of the takeover of Resch's Waverley Brewery which operated in the Eastern Suburbs since 1874. In 1968 the hotel was still owned by Tooth & Co. and the hotel retained its name to this day.

From the available documentary evidence it would appear that the building at No. 33 Elizabeth Street was built on the site in c.1890 and operated as a licensed hotel since 1891.

to make it fit.

The 60 or 70 people in the small bar are having such a noisy good time that the solitary Space invader has been shouted into silence.

Regislars say the beauty of the Grand National, in Underwood Street, Paddington, lies in its single bars. Here, the trendres, old locals, tourists and droppers in mingle. It's not hard to find someour to talk to. There find someoue to talk to. There is a second, small bar in the beer garden where the drinks are at higher prices to pay for the bands that play there.

The Marx Brothers used to trade at the Great Western, a Broadway haunt for journalists. Some have followed the brothers to the Grand National.

The atmosphere in this 110-year-out pub is vibrant, fuelled by the "real people," as Chicka describes those who patronise the place.

the place.

Ou Sundays the public bar and the dianne-room are almost as well populated as on Saturday nights. The Grand National contributes to Paddington social

life seven days a week.

Much of the devotion of its regulars must be estributed to the way the pub is run. Bill McKell: who seems to spend as much time shouting drinks as selling them, confirms that Chicka. was born in the Grand National.

rent crowd recall their presence.

rent crowd recall their presence.

Dick, if he existed, has left no presence except the name on the nearly-century-old pub facade in Beattle Street, Balmain. Dick's is a mixture of old Balmain and news a watering hole for solitary Harold Collers who has dirat beer here in 1908, and other arts college crowd which, if there still is one, could claim to represent a version of the Balmain-Push.

There is Dave, long gone

the Balmain Push.

There is Dave, long gone from his schooldays and child-hood composing, now a lecturer in sound, ctad in blue jeans and a marcon Crows Nest Boys' High blazer. "This boy needs a good story," he declares to the bar, on leaning of the Herald's mission. "The get hun one." (Dave goes off for an hour.)

Robert, another sound lactur-

ing corner. But some of the current crowd recall their presence.

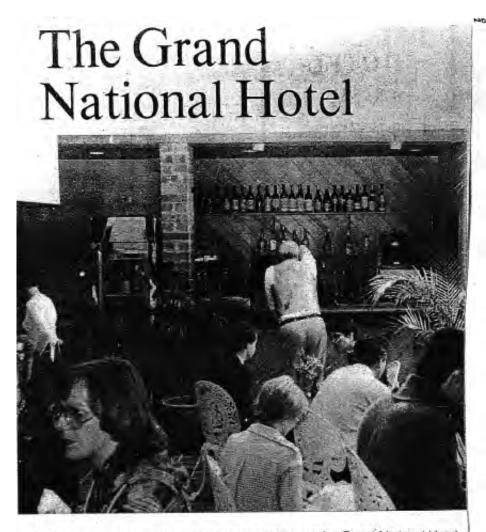
Dick, if he existed, has left no presence except the name on the nearly-century-old pub facade in Beattle Street, Balmain.
Dick's is a mixture of old Balmain and new a watering hole sourcem water at table for 17 years on P&U ships and says he water to be a collected by the said says and says he water to be a collected by the said says and says the control of the collected by the said says and says the control of the collected by the said says the control of the current said says the collected by Governor watted at most for the personally served the Queen Mother at Ascot and, another time, the late Shah of Iran.

Dick's is John Pearce's fifth pub since he immigrated. The regulars call him Guy, "like in the Sweeney. You know, anyone with authority in England is called Governor," he explains.

Pearce introduces Harold Collett, who lives nearby and comes in each day.

ar, on leading of the Herald's remainders more specially times in the Balmain pubs, when you never saw any fighting and they made the beer

Figure 3 An article from the Sydney Morning Herald - 2.3.1981 (Source: WLHC)



The new garden dining area after renovations at the Grand National Hotel.

Affectionately referred to as the Grand Nash, has reopened after extensive renovations and great expense. The garden area has a new timber and glass celling, completely enclosing and weatherproofing the back area where the bar, barbecue and fabulous salad bar is situated.

The dining areas have been restored and paim trees abound, creating the overall appearance of a lush garden restaurant. The casual, Iriendly atmosphere, of course, remains, thanks mainly to the three easy go-ing, lovable owners, Dennis Duncan, Charlie Hayes and Bill McKell, who never ap-pear to be working but manage to efficiently run one of the best and trendiest pubs in the Eastern Suburbs

Basically the menu hasn't changed for the main courses. They still have steaks, lamb, pork, chicken and fish of the day on the barbecue. However, entress and desserts are now an ad-dition to the Grand Nash

We found our hosts, Den nis, Charlie and Bill, getting in a quick game of pool in the nublic bar before the

It has long been one of our favourite lunching spots so we were delighted to have been invited to lunch the first week they reopened.

The dining areas have been restored and paint trees abound, creating the overall specifies are specified in the second of the second crackling and the meat tender with the flavour of the open barbecue apparent.

the open barbecue apparent.

The sauces are on the salad table, if the plum sauce is too sweet there are other savoury sauces which are also very good. Both meals are served with an Idahoe potatioe.

After collecting our meal

After collecting our meal we proceeded to the salad table and chose a variety of salads including cucumber in sour cream, bean shoots with mung beans, dried fruits and almonds, tablouli (Lebanese salad of mint parsiey and crushed wheat), mushooms, and experient mushrooms and capsicum and the traditional salads

and fruits.

The desserts consisted of home-made trifle, cheese cake, creme caramel, all at \$2.50.

Mixed cheese plates and excellent Real Men's Quiche are from the House of Cheese, Bondi Junction.

The wines available are only slightly above bottle shop prices and an excellent

variety is available. Some variety is available. Some very popular whites being iordered were Wyndham Graves exceptional, 56, Houghtons White Burgundy, \$6, Hardies Siegersdorf Rhine Riesling, \$7, and reds are on display from Tyrrells Long Flat Red, \$6, Henscke Hill of Grace, \$11, Wynna Cabernet Sauvignon 1978, \$9, to name but a few.
Wine is available by the

Wine is available by the glass as is mixed drinks and

beer.

I consider the Grand Nash good value for lunch and a very popular spot for business people, it's possible to be in and out in an hour, if you can drag yourself away. Reserve If you wish ou a 23.3986. The Grand National, Cnr Elizabeth and Underwood Streets, Paddington.

BONDO SPECTATOR 30 9-1982 P. QL

Figure 4 An article from the Bondi Spectator about the recent renovations of the Grand National Hotel, published 30 September 1982. (Source: WLHC)

2.2.1 Owners and occupants

The Local History collection holds copies of the Paddington Council rate and assessment books from 1860-1932 and the valuation lists of the NSW Department of the Valuer General from 1963-1968. Details of owners and occupants cannot therefore be produced for the period 1933-1963 or for the years following 1968-71.

The following table is a sample of occupants taken at approximately 5 yearly intervals from the Sands Sydney Directories. (Sands can reflect details that occurred the previous year).

Year	Name	Occupation	House No./Name
No listing prior to 1892			
1892	S. Whelan		39 Elizabeth St. Grand National hotel (sic)
1894	Richard K. Thompson		39, Grand National hotel (sic)
1895-7	not listed		
1898	Lacey, Kate		39, Grand National
1900	not listed		
1905-10	Dibble, David		161 Underwood Street <i>Grand National</i>
1915	Linkenbagh, Thomas		161
	_		Grand National
1920	Kelg, Winnifred		31 Elizabeth St. <i>Grand National</i>
1925	Bridget Lenihan		Elizabeth Street Grand National
1930, 1932-33	Keane, William		Elizabeth Street Grand National

2.2.2 Building Work

The following information has been taken from the Woollahra Council Building Registers and Index Cards to Building and Development Applications from c1949 to 1988 and Council's online index. Further information and access to original plans is available at the Customer Service Section of Woollahra Council. Prior to c1968 building applications for Paddington are held with the City of Sydney Council Archives. The archives of the Tooth & Co. held at the Noel Butlin Archives in the National Library, Canberra, were not consulted for this report.

BA/DA		Architect/					
Number	Owner	builder	Work				
City of Sydney ApplicationCards							
BA 2358/40	Tooth & Co.		Renovations				
DA1013/53	Tooth & Co.		Alterations & additions				
BA718/54	Tooth & Co.		Alterations				
BA2172/55	Tooth & Co.		WC additions				
Woollahra Council Application Cards Index							
BA 548/75	Tooth & Co.		Cool room				
BA 862/81	Tooth & Co.	John Moorcroft	Alterations & additions				

GRAND NATIONAL HOTEL CNR ELIZABETH & UNDERWOOD STREETS, PADDINGTON • 32-3096 Those Sizzling Barbecues and Scrumptious Salads are now Available Day or Night YOU DON'T REMEMBER THEM — THEN COME AND TRY THESE SELECTIONS ENTREES BARBECUES DAILY SPECIALS SWEETS Oysters Quivering Quiches Sizzling Steaks Pecan Pie Seafood Plates Fresh Fish Just Unhooked Scrumptious Chops Hot Apple Pie Deep Fried Camembert Tickling Spare Ribs Perfect Pies Carrot Cake Avocadoes Saucy Sates Mum's Type Stews Laced Trifle Snazzy Snitzels Calamari Some Surprises Each Day Pates & Terrines Lunch: 12-3, 7 Days • Dinner: 6.30-9.30, Monday-Thursday · Help yourself from our unexcelled variety of fresh salads • Wash it all down with a fine wine from our brewered selection - all very reasonably priced . Don't worry about the weather - Dine under our unique glass roof with its rippling water Weekend bookings suggested — Phone 32-3096 Pool Competition: Wednesday Nights, 7.15 start — 1st prize, \$60; 2nd, 1 carton of Steinlarger. Entry \$2. Live Music: Friday and Saturday Nights "Kites"

Figure 5 | Advertisement from the Bondi Spectator, published Thursday 21 July 1983. (Source: WLHC)

Saturday Afternoon - Juzz - 3-6 Sunday Afternoon — Folk/Bock Duo — 1.30-5.30 ALL THESE -- NO COVER CHARGE!

2.2.3 Illustrations

No specific early images of the hotel have been located in the Woollahra Local History Collection, the City of Sydney ArchivesPix Image Library or PICMAN database of the Mitchell Library. The only past image of the hotel was found in the 1982 National Trust Survey of Paddington.

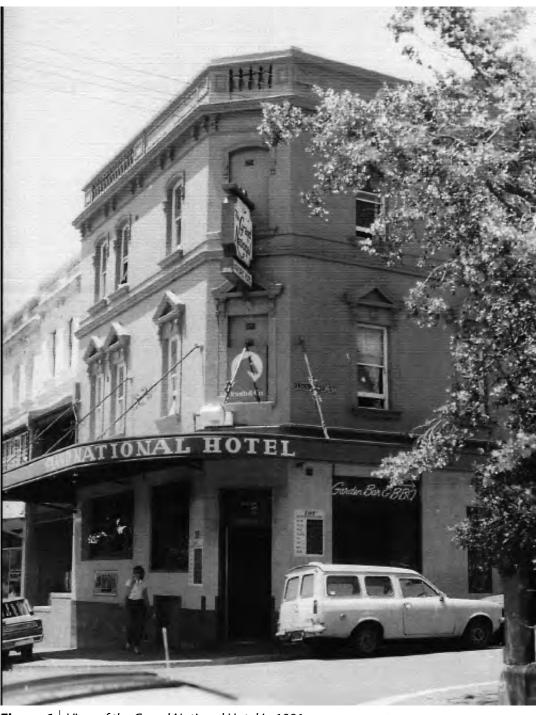


Figure 6 *View of the Grand National Hotel in 1981 (Source: National Trust)*

Photographic Record

3.1 PHOTOGRAPHY

The camera used in this photographic recording is a Nikon D3200 digital camera, with an AF-S Nikkor 18-55 mm zoom lens, which is specially developed for landscape and interior photography.

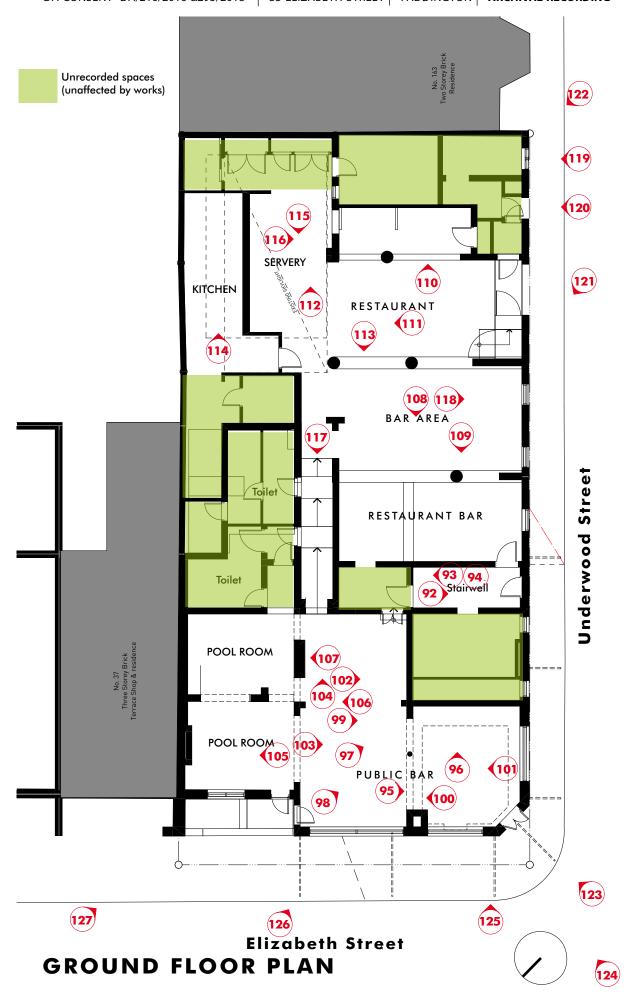
3.2 SITE PLAN

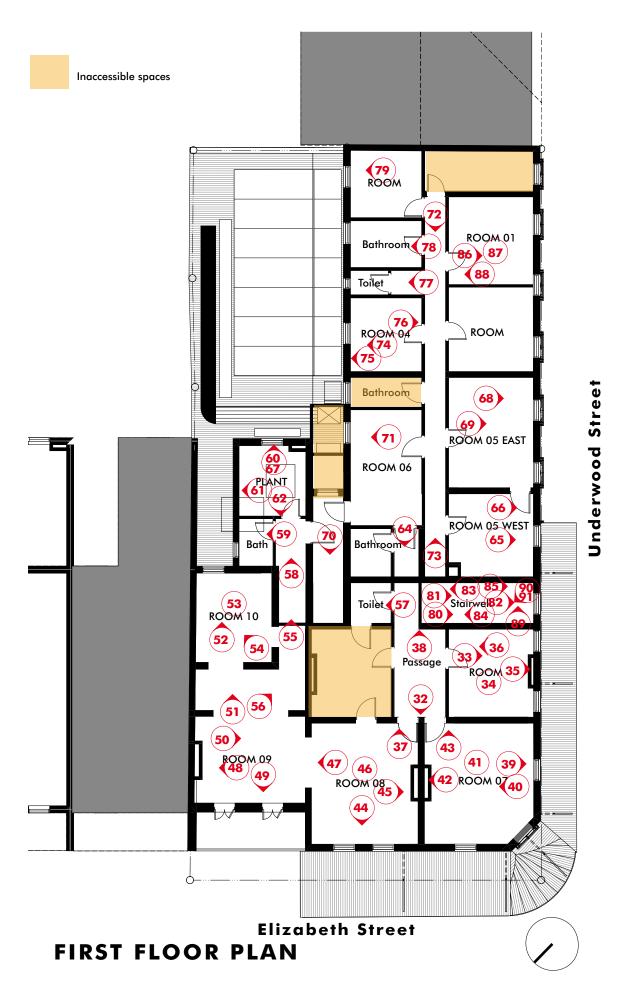
The plans on the following pages show position and direction of photographic views.

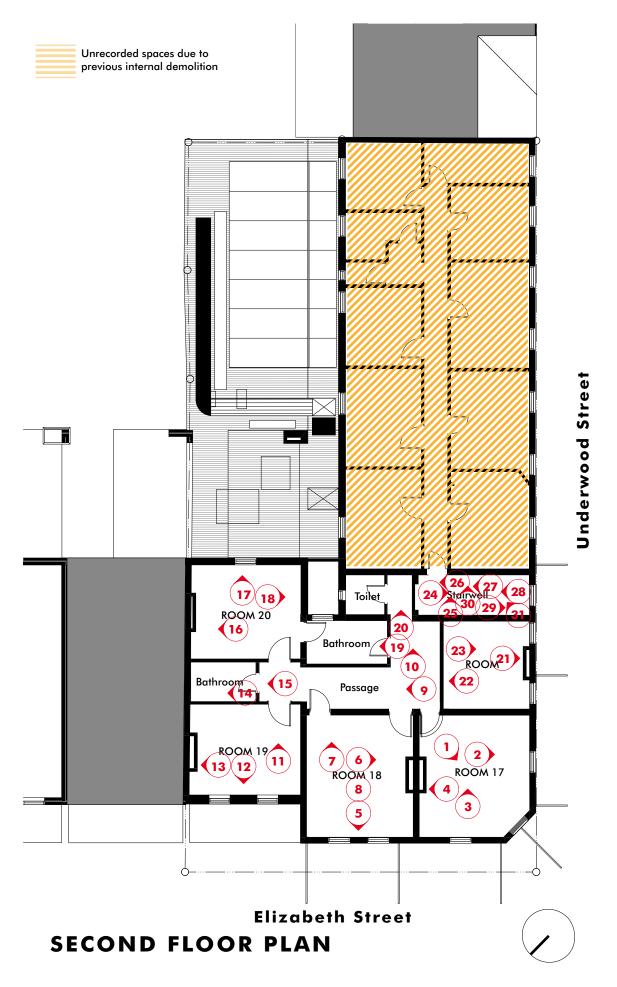
3.3 SITE LIMITATIONS

The limitations posed for this archival recording were fourfold:

- the building was not vacant, as the ground floor was still in use and furniture and other possessions stored on the upper floors may have obscured some details;
- on the second floor past interventions have removed fabric, which little value left to record (these areas are indicated on plan);
- some spaces were inaccessible; and
- as the proposed works only affect interiors, less emphasis was placed on recording the exterior which will remain largely undisturbed.







3.4 LIST OF PHOTOGRAPHS & THUMBNAILS

Figure 1	DSC0001	Room 17- west view
Figure 2	DSC0002	Room 17- south-west elevation
Figure 3	DSC0003	Room 17- south-east elevation
Figure 4	DSC0004	Room 17- fireplace
Figure 5	DSC0005	Room 18- north-west elevation
Figure 6	DSC0006	Room 18- fireplace
Figure 7	DSC0007	Room 18- south-east elevation
Figure 8	DSC0008	Room 18- ceiling rose
Figure 9	DSC0009	Second floor passage
Figure 10	DSC0010	Second floor passage archways
Figure 11	DSC0011	Room 19 - south-east elevation
Figure 12	DSC0012	Room 19 - north-west elevation
Figure 13	DSC0013	Room 19 - fireplace
Figure 14	DSC0014	Bathroom
Figure 15	DSC0015	Passage end
Figure 16	DSC0016	Room 20 - chimney breast
Figure 17	DSC0017	Room 20 - window
Figure 18	DSC0018	Room 20- south-west elevation
Figure 19	DSC0019	Central bathroom
Figure 20	DSC0020	East archway
Figure 21	DSC0021	Existing 2nd floor room - fireplace
Figure 22	DSC0022	Existing 2nd floor room - door
Figure 23	DSC0023	Existing 2nd floor room - fireplace with windows
Figure 24	DSC0024	Stairwell - top landing
Figure 25	DSC0025	Stairwell - balustrade detail
Figure 26	DSC0026	Stairwell - blind arch detail
Figure 27	DSC0027	Stairwell - top landing balustrade
Figure 28	DSC0028	Stairwell - stair flight & first floor landing
Figure 29	DSC0029	Stairwell - first floor landing
Figure 30	DSC0030	Stairwell - tread nosing detail
Figure 31	DSC0031	Stairwell - stair baluster detail
Figure 32	DSC0032	First floor passage door pair
Figure 33	DSC0033	Existing 1st floor room - fireplace chimney breast
Figure 34	DSC0034	Existing 1st floor room - ceiling rose
Figure 35	DSC0035	Existing 1st floor room - fireplace
Figure 36	DSC0036	Existing 1st floor room - door
Figure 37	DSC0037	Room 07 - door
Figure 38	DSC0038	First floor passage - looking east
Figure 39	DSC0039	Room 07 - window
Figure 40	DSC0040	Room 07 - fireplace chimney breast
(cont.)		

LIST OF PHOTOGRAPHS & THUMBNAILS (cont.)

Figure 41	DSC0041	Room 07 - ceiling rose
Figure 42	DSC0042	Room 07 - fireplace
Figure 43	DSC0043	Room 07 - door
Figure 44	DSC0044	Room 08 - windows
Figure 45	DSC0045	Room 08 - fireplace
Figure 46	DSC0046	Room 08 - ceiling rose
Figure 47	DSC0047	Room 08 - Opening to Room 09
Figure 48	DSC0048	Room 09 - fireplace
Figure 49	DSC0049	Room 09 - French doors
Figure 50	DSC0050	Room 09 - Opening to Room 08
Figure 51	DSC0051	Room 08 - Opening to Room 10
Figure 52	DSC0052	Room 10 - south-east wall
Figure 53	DSC0053	Room 10 - ceiling rose
Figure 54	DSC0054	Room 10 - east corner
Figure 55	DSC0055	Room 10 - archway detail
Figure 56	DSC0056	Room 10 - archway
Figure 57	DSC0057	Toilet window
Figure 58	DSC0058	Rear passage
Figure 59	DSC0059	First floor bathroom
Figure 60	DSC0060	Plant room - window
Figure 61	DSC0061	Plant room - mechanical equipment
Figure 62	DSC0062	Plant room - mechanical equipment
Figure 63	DSC0063	Store room
Figure 64	DSC0064	Rear passage archway
Figure 65	DSC0065	Room 05 West - window
Figure 66	DSC0066	Room 05 West - wall vent
Figure 67	DSC0067	Plant room - window (similar to Figure 60)
Figure 68	DSC0068	Room 05 East - window
Figure 69	DSC0069	Room 05 East - windows
Figure 70	DSC0070	Ancillary room
Figure 71	DSC0071	Room 06 - window
Figure 72	DSC0072	First floor passage - looking north-west
Figure 73	DSC0073	First floor passage - looking south-east
Figure 74	DSC0074	Room 04 - window
Figure 75	DSC0075	Room 04 - wall vent
Figure 76	DSC0076	Room 04 - door
Figure 77	DSC0077	Rear toilet
Figure 78	DSC0078	Rear bathroom
Figure 79	DSC0079	Existing rear room - window
Figure 80	DSC0080	Stairwell - balustrade
(cont.)		

LIST OF PHOTOGRAPHS & THUMBNAILS (cont.)

Figure 81	DSC0081	Stairwell - newel detail
Figure 82	DSC0082	Stairwell - landing
Figure 83	DSC0083	Stairwell - landing balustrade
Figure 84	DSC0084	Stairwell - balustrade detail
Figure 85	DSC0085	Stairwell - stair to ground floor landing
Figure 86	DSC0086	Room 01- fire safety equipment
Figure 87	DSC0087	Room 01- ceiling rose
Figure 88	DSC0088	Room 01- door
Figure 89	DSC0089	Stairwell - balustrade detail
Figure 90	DSC0090	Stairwell - newel top detail
Figure 91	DSC0091	Stairwell - newel base detail
Figure 92	DSC0092	Stairwell - fire escape exit
Figure 93	DSC0093	Stairwell - nosing detail
Figure 94	DSC0094	Stairwell - stair soffit in pressed metal
Figure 95	DSC0095	Ground Floor Public Bar - entrance
Figure 96	DSC0096	Ground Floor Public Bar - bar counter front
Figure 97	DSC0097	Ground Floor Public Bar - bar counter
Figure 98	DSC0098	Ground Floor Public Bar - bar counter east end
Figure 99	DSC0099	Ground Floor Public Bar - bar counter service door
Figure 100	DSC0100	Ground Floor Public Bar - window seats
Figure 101	DSC0101	Ground Floor Public Bar - pool room
Figure 102	DSC0102	Ground Floor Public Bar - bar counter east end
Figure 103	DSC0103	Ground Floor Public Bar - bar counter corner
Figure 104	DSC0104	Ground Floor Public Bar - store
Figure 105	DSC0105	Ground Floor Public Bar - pool room fireplace
Figure 106	DSC0106	Ground Floor Public Bar - column detail
Figure 107	DSC0107	Ground Floor Public Bar - fireplace
Figure 108	DSC0108	Ground Floor Restaurant - bar front
Figure 109	DSC0109	Ground Floor Restaurant - bar with column
Figure 110	DSC0110	Ground Floor Restaurant - south-east wall
Figure 111	DSC0111	Ground Floor Restaurant - dining area
Figure 112	DSC0112	Ground Floor Restaurant - servery east view
Figure 113	DSC0113	Ground Floor Restaurant - south-west wall
Figure 114	DSC0114	Ground Floor Restaurant - kitchen
Figure 115	DSC0115	Ground Floor Restaurant - servery west view
Figure 116	DSC0116	Ground Floor Restaurant - window opening
Figure 117	DSC0117	Ground Floor - passage between bar & restaurant
Figure 118	DSC0118	Ground Floor Restaurant - south-west wall
Figure 119	DSC0119	South West Elevation - fire door
(cont.)		

LIST OF PHOTOGRAPHS & THUMBNAILS (cont.)

Figure 120	DSC0120	South West Elevation - detail
Figure 121	DSC0121	South West Elevation - Underwood Street view
Figure 122	DSC0122	South West Elevation - Underwood Street end
Figure 123	DSC0123	Underwood Street view looking south-east
Figure 124	DSC0124	Underwood Street corner view
Figure 125	DSC0125	Underwood Street corner
Figure 126	DSC0126	Elizabeth Street elevation - hotel
Figure 127	DSC0127	Elizabeth Street elevation - terrace









Figure 3

Figure 4







Figure 5

Figure 6

Figure 7

Figure 8









Figure 9

Figure 10

Figure 11

Figure 12









Figure 13

Figure 14

Figure 15

Figure 16









Figure 17

Figure 18

Figure 19

Figure 20

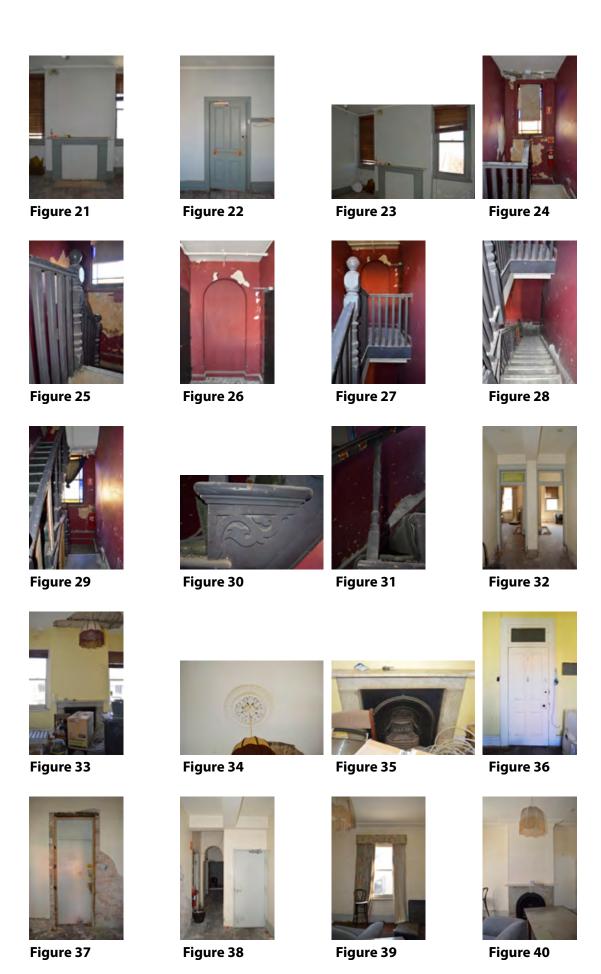










Figure 42

Figure 43

Figure 44









Figure 45

Figure 46

Figure 47

Figure 48









Figure 49

Figure 50

Figure 51

Figure 52









Figure 53

Figure 54

Figure 55

Figure 56









Figure 57

Figure 58

Figure 59

Figure 60



Figure 61



Figure 62



Figure 63



Figure 64



Figure 65



Figure 66



Figure 67



Figure 68



Figure 69



Figure 70



Figure 71



Figure 72



Figure 73



Figure 74



Figure 75



Figure 76



Figure 77



Figure 78



Figure 79



Figure 80



Figure 81



Figure 82



Figure 83



Figure 84



Figure 85



Figure 86



Figure 87



Figure 88



Figure 89



Figure 90



Figure 91



Figure 92



Figure 93



Figure 94



Figure 95



Figure 96



Figure 97



Figure 98



Figure 99



Figure 100



Figure 101



Figure 102



Figure 103



Figure 104



Figure 105



Figure 106



Figure 107



Figure 108



Figure 109



Figure 110



Figure 111



Figure 112



Figure 113



Figure 114



Figure 115



Figure 116



Figure 117



Figure 118



Figure 119



Figure 120









Figure 121

Figure 122

Figure 123

Figure 124







Figure 125

Figure 126

Figure 127

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Andrew Tzannes Applicant

Zoltan Kovacs Photographer

5 Appendix

From: Kerime Danis
To: Chris Bluett
Cc: Flavia Scardamaglia

Subject: RE: Proposed Heritage Listing of The Paddington Hotel REF: SC4254 Submissions [19/102325]

Date: Monday, 16 September 2019 7:56:54 AM

Attachments: image005.jpg image006.jpg

image006.jpg image002.jpg

Good morning Chris,

Thank you again for the opportunity to review the proposed heritage listing inventory sheet for the Paddington Hotel in a more detail. I have also discussed the recommendations of the heritage inventory sheet with Robert Moore who has provided very informative and useful advice on the implications of the proposed heritage listing.

Mr Moore's information and advice provided my client, Hemmes Property Pty Ltd, a better understanding of the proposed heritage listing and have no objection in this regard. They understand that the listing will not cause an obligation to remove the recently undertaken DA approved alterations and additions, and some of the recommendations are provided for continuation of implementing of heritage best practice in future works. They also understand that the Council encourages the owners to prepare a Conservation Management Strategy (or Plan) to guide future changes to the Hotel in order to ensure the heritage significance of the place is preserved.

Please consider the above as our submission in relation to the proposed heritage listing associated with the Paddington Hotel. Thank you.

Kind regards,

KERIME DANIS

Director | HERITAGE



Suite 6.02, 120 Sussex St, Sydney NSW 2000

Tel: +61 2 8270 3500

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From: Chris Bluett

Sent: Friday, 30 August 2019 3:22 PM

To: Kerime Danis

Cc: Flavia Scardamaglia

Subject: RE: Proposed Heritage Listing of The Paddington Hotel REF: SC4254 Submissions [19/102325]

Hello Kerime

I refer to the request to extend the date for lodging a submission on the heritage inventory sheets for the Paddington Hotel.

We can allow the extension and would ask that your submission be lodged by 15 September 2019.

If you would like to discuss aspects of the inventory sheet you may contact the Council's consultant Robert Moore.

I will be away from Council for an extended period from 6 September 2019. After that date, if you require further information or would like to discuss the project please contact Council's Strategic Heritage Officer, Flavia Scardamaglia on

Regards